

# REPRINT

## LEGAL PRACTITIONERS ACT (CAP. 16)

**As in force at: 5 February 2024**

<b>STATUS:</b> <b>CURRENT</b>
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For details see Endnotes
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**AN ACT TO REGULATE THE LEGAL PROFESSION AND TO MAKE  
PROVISIONS IN RESPECT OF LEGAL PRACTITIONERS**

## LEGAL PRACTITIONERS ACT (CAP. 16)

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# LEGAL PRACTITIONERS ACT (Cap. 16)

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## PART I PRELIMINARY

### 1 Short title

This Act may be cited as the *Legal Practitioners Act*.

### 2 Interpretation

In this Act, unless the context otherwise requires:

**“court”** means the High Court;

**“committee”** means a disciplinary committee appointed by the Chief Justice under section 8;

**“legal practitioner”** means a person who in terms of this Act has been admitted as a legal practitioner of the court or is entitled to practise as a legal practitioner in pursuance of section 4, and includes a person provisionally admitted but does not include a person whose name has been removed from the roll;

**“practising certificate”** means a certificate issued by the Chief Justice under section 5;

**“Registrar”** means the Registrar of the High Court;

**“roll”** means the roll of legal practitioners kept by the Registrar in accordance with the provisions of section 6;

**“rules”** means the rules made by the Chief Justice under section 21; and

**“unqualified person”** means a person who is not admitted to practise as a legal practitioner pursuant to this Act, and includes a body corporate, company, or partnership whose principal business activities or objects do not constitute the practice of law for fee, gain or reward.

### **3 Application for certificate of qualification**

A person who desires to be admitted or provisionally admitted, as the case may be, shall:

- (a) apply in writing to the Chief Justice for a certificate that he is a fit and proper person to be admitted or provisionally admitted;
- (b) set out his qualifications for admission or provisional admission; and
- (c) pay the prescribed fee.

### **4 Exemptions**

The provisions of section 3 shall not apply to the Attorney General, the Director of Public Prosecutions, the Public Solicitor or any appointment or office in the service of the Government for which a legal qualification is required. The holding of such office shall in itself constitute admission of such person to practise in the court.

### **5 Powers of Chief Justice to admit legal practitioners**

- (1) The Chief Justice upon being satisfied that the applicant:
  - (a) is qualified for admission or provisional admission, as the case may be;
  - (b) is a fit and proper person to be admitted or provisionally admitted, as the case may be;
  - (c) has complied with the rules relating to the admission of legal practitioners; and
  - (d) has paid the prescribed fee to the Registrar,may issue a practising certificate.
- (2) Every legal practitioner so admitted, shall be an officer of court and shall be subject to the jurisdiction thereof, in accordance with the provisions of this Act and the rules.

## **PART II            ADMISSION OF LEGAL PRACTITIONERS**

### **6            Roll of legal practitioners**

- (1) The Registrar shall keep a roll of all legal practitioners admitted by the court under section 5 and have custody of the roll and all documents relating thereto.
- (2) The Registrar, upon production of a certificate signed by the Chief Justice, and on payment of the prescribed fee, shall enter on the roll the name of the person admitted.
- (3) The Chief Justice may, if he thinks fit, at any time order the Registrar to replace on the roll the name of a legal practitioner whose name has been removed or struck off the roll.

### **7            Qualifications for practising as legal practitioner**

Subject to the provisions of section 4, no person shall be qualified to act as a legal practitioner unless:

- (a) his name is for the time being on the roll;
- (b) he is not suspended from practice; and
- (c) he has in force a current practising certificate.

## **PART III           DISCIPLINE**

### **8            Appointment of disciplinary panel**

- (1) There shall be a Panel consisting of legal practitioners appointed by the Chief Justice for the purposes of constituting a disciplinary committee to investigate any complaint on the conduct of any legal practitioner.
- (2) The Panel appointed pursuant to subsection (1) shall consist of:
  - (a) the Attorney General who shall be the Chairman of the disciplinary committee; and
  - (b) four other members with not less than five years continuous good standing drawn equally from practitioners holding public

office and in private practice, of whom one shall be appointed as deputy chairman

- (3) In the absence or the inability of the chairman, to act in any proceedings, the deputy chairman shall act as chairman. The person appointed as Deputy Chairman shall not be a member of the staff of the Attorney General's Chambers.

#### **8A       References to committee**

- (1) Subject to subsection (2) where it appears necessary or desirable, the Chief Justice may refer any complaint on the conduct of any legal practitioner to the Chairman for investigation by the disciplinary committee.
- (2) Where any complaint or any matter is referred to the Attorney General pursuant to subsection (1), the Attorney General shall appoint three members from the Panel to constitute the disciplinary committee for the purpose.
- (3) The quorum for the purposes of subsection (2) shall be:
  - (a) two members for any interlocutory matter; and
  - (b) three members at a substantive hearing.

#### **8B       Role of the executive committee of the Bar Association**

- (1) Where any complaint is made to the Solomon Islands Bar Association by any person against the conduct of any legal practitioner, the executive committee may:
  - (a) receive such complaint; and
  - (b) if it deems necessary,  
investigate the complaint.
- (2) Where the executive committee having investigated the complaint referred to in subsection (1), is of the view that such complaint merits further investigation, it may refer the matter to the Chairman for the purposes of constituting a disciplinary committee to inquire and investigate the matter as provided for in section 9 or dismiss the

matter.

- (3) Where an investigation is held pursuant to this Part, the Solomon Islands Bar Association shall appoint one of its members to prosecute such complaints before the Committee.
- (4) The hearings before the disciplinary committee shall be adversarial and the legal practitioner whose conduct is the subject of investigation shall have the right to legal representation.
- (5) The disciplinary committee in exercising its functions and duties under this section shall have the power where it deems appropriate to hold such proceedings in camera.

## **9 Powers of the committee**

- (1) The committee shall have power to inquire into and investigate the conduct of any legal practitioner in respect of which it was appointed.
- (2) Subject to the provisions of this Act, upon the hearing of any complaint or the investigation of any conduct, the committee shall have power to make such order as it thinks fit and any such order may, in particular, include provision for all or any of the following matters:
  - (a) striking off from the roll the name of the legal practitioner to whom the complaint or investigation relates;
  - (b) suspending that legal practitioner from practice for such period as the committee shall think fit;
  - (c) ordering the legal practitioner to pay to general revenue a penalty as the committee thinks fit;
  - (d) censuring the legal practitioner; or
  - (e) ordering the legal practitioner to pay costs and expenses of and incidental to the inquiry.

## **10 Ancillary powers of committee**

For the purposes of conducting any inquiry or investigation, a committee shall have all such powers as are vested in the court in



the course of any action or suit in respect of the following matters:

- (a) enforcing the attendance of witnesses, examining them upon oath or otherwise;
- (b) compelling the production of documents;
- (c) punishing persons guilty of contempt;
- (d) ordering the inspection of any property; and
- (e) conducting the examination of witnesses.

**11 Orders for striking off the roll or suspension from practice**

No order shall be made by the committee under the provisions of section 9, either striking the name of a legal practitioner off the roll or suspending him from practice except upon the following grounds:

- (a) that he has been convicted of a crime involving dishonesty; or
- (b) that in the opinion of the committee he has been guilty of misconduct in his professional capacity or of conduct unbecoming of a legal practitioner, and by reason thereof is not a fit and proper person to practise as a legal practitioner.

**12 Right of appeal**

An appeal against any order made by the committee shall lie in the High Court, and on any such appeal the court may make such order as it thinks proper having regard to the merits of the case and the public welfare.

**13 Rules of procedure**

The Chief Justice may from time to time make rules in respect of the making, hearing and determination of inquiries or investigations under this Part.

## **PART IV                      UNQUALIFIED PRACTICES AND OFFENCES**

### **14                      Unqualified person not to act as legal practitioner**

(1) No unqualified person shall act as a legal practitioner or as such sue out any writ or process or commence, carry on or defend any action, suit or other proceeding, in the name of any other person, in any court of civil or criminal jurisdiction or act as a legal practitioner in any cause or matter, civil or criminal, to be heard or determined before any court.

(2) Notwithstanding the provisions of subsection (1), a court may:

(a) where the parties in a civil proceeding are unrepresented, and have the same interest; and

(b) if of the opinion that it is desirable in the interest of justice,

authorise the parties to appoint one or more persons from among the parties to assist in the proceedings for the benefit of, or on behalf of, all the parties concerned:

Provided that such representation or assistance shall not be for or, in expectation of fee, gain or reward either directly or indirectly.

(3) Any person who contravenes the provisions of this section shall:

(a) be guilty of contempt of court in which the action, suit, cause, matter or proceeding in relation to which he so acts is brought or taken and may be punished accordingly;

(b) be incapable of maintaining any action for any costs in respect of anything done by him in the course of so acting; and

(c) be guilty of an offence and shall be liable on summary conviction to a fine of two thousand penalty units or to imprisonment for two years.

### **15                      Penalty for pretending to be a legal practitioner**

Any unqualified person who wilfully pretends to be or takes or uses any name, title, addition or description implying that he is qualified or recognised by law as qualified to act as a legal practitioner shall be

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guilty of an offence and shall be liable on summary conviction to a fine of two thousand penalty units.

**16 Conveyancing by unqualified persons prohibited**

(1) A person other than:

- (a) a legal practitioner; or
- (b) a person solely employed to engross a deed, instrument or other proceeding; or
- (c) a public officer drawing or preparing official instruments applicable to his respective office and in the course of his duty; or
- (d) a person in the full time employment of a corporate body who is acting in the course of his duty for and on behalf of such corporate body; or
- (e) any other person exempted by order made under this Act,

shall not, for or in expectation of a fee, gain or reward, directly or indirectly draw or prepare a conveyance or other deed or instrument in writing relating to movable or immovable property or to proceedings in law or equity.

(2) An order made under this section may:

- (a) add to the category of persons listed in subsection (1); and
- (b) prescribe the extent and scope to which such person may be exempted from the provisions of subsection (1).

(3) Any person who contravenes the provisions of this section shall be guilty of an offence and liable on summary conviction to a fine not exceeding one thousand penalty units or to a term of imprisonment not exceeding one year.

**17 Unqualified person not to act in preparation of papers for probate, etc.**

Any unqualified person, who, either directly or as an agent of any

person takes instructions for or draws or prepares any paper on which to find or oppose a grant of probate or of letters of administration shall, unless the act was not done for or in expectation of any fee, gain or reward, be guilty of an offence and, without prejudice to any other liability or disability to which he may be subject under this Act or any other Act, be liable on summary conviction to a fine of one thousand penalty units or to a term of imprisonment not exceeding one year:

Provided that this section shall not apply to any public officer drawing or preparing any such papers in the course of his duty.

**18      Legal practitioner not to permit unqualified persons to act in his name etc.**

- (1) A legal practitioner shall not:
  - (a) wilfully and knowingly act in any legal proceedings as agent for a person who is not a legal practitioner; or
  - (b) permit his name to be used in connection with legal proceedings conducted by a person who is not a legal practitioner; or
  - (c) permit his name to be used or be employed by a person who is not a legal practitioner in order to enable that person to undertake business matters that must according to law be conducted by a legal practitioner; or
  - (d) carry on the profession of a legal practitioner in partnership with a person who is not a legal practitioner; or
  - (e) do any other act enabling any unqualified person to appear, act or practise in any respect as a legal practitioner in any action or matter.
- (2) Where it appears to the committee or to the court that a legal practitioner has acted in contravention of this section, the committee or the court shall order his name to be struck off the roll.
- (3) Where the court orders the name of a legal practitioner to be struck off the roll in respect of an offence under this section, it may further

order that the unqualified person who was enabled by the conduct of the offender to act or practise as a legal practitioner to be imprisoned for any period not exceeding one year.

**19 No costs for unqualified person**

No costs in respect of anything done by an unqualified person acting as a legal practitioner shall be recoverable in any action, suit or matter.

**20 Application of penal provisions to body corporate**

If any act is done by a body corporate, or by any director, officer or servant thereof, of such a nature or in such a manner as to be calculated to imply that the body corporate is qualified or recognised by law as qualified to act as a legal practitioner, the body corporate shall be guilty of an offence and shall be liable on summary conviction to a fine of five thousand penalty units, and, in the case of an act done by a director, officer or servant of the body corporate, such person shall also be guilty of an offence and shall be liable on summary conviction to a fine of two thousand penalty units.

**PART V MISCELLANEOUS**

**21 Rules**

- (1) It shall be lawful for the Chief Justice in consultation with the Rules Committee, to make rules for carrying this Act into effect, and, without prejudice to the generality of the foregoing, to make rules for all or any of the following matters:
  - (a) for regulating the admission of legal practitioners to practise, their professional practice, conduct, etiquette and discipline;
  - (b) for regulating the remuneration of legal practitioners;
  - (c) for regulating the conduct of clerks, employees and agents of legal practitioners in connection with the practice of the law;
  - (d) prescribing the procedure in respect of complaints and disciplinary proceedings against legal practitioners;

- (e) as to the opening and keeping by legal practitioners of accounts for clients' moneys;
  - (f) as to the keeping by legal practitioners of accounts containing particulars and information as to moneys received, held or paid by them for or on account of their clients;
  - (g) providing for the auditing at regular intervals or otherwise of the foregoing accounts by approved auditors, and for a report or certificate of the result of every such audit;
  - (h) requiring the production to such auditors of books, papers and accounts;
  - (i) prescribing a scale of fees to be paid to auditors;
  - (j) prescribing the procedure for removal of the name of a legal practitioner from the roll on the application of such legal practitioner;
  - (k) prescribing the form of practising certificates; and
  - (l) prescribing anything which is required or permitted to be prescribed by rules under this Act.
- (2) The Chief Justice in making rules under subsection (1) may provide that any breach or non-compliance of any of such rules shall be an offence under the provisions of this Act punishable with a fine not exceeding four hundred penalty units, and that such breach or non-compliance shall constitute professional misconduct.
- (3) The Chief Justice may by notice in the *Gazette* specify lists of approved auditors for the purpose of auditing legal practitioners' accounts.
- (4) Rules made under the powers contained in paragraphs (a) and (b) of subsection (1) shall not come into operation unless approved by Parliament either before or after being made.
- (5) In this section **“Rules Committee”** means the Rules Committee appointed under section 90 of the *Constitution*.

## **22 Transitional provisions**

The Pacific (Barristers and Solicitors) Order in Council 1913 as amended from time to time and in force on the date of commencement of this Act and not inconsistent with the provisions of this Act, shall continue in force until such time as these orders are revoked or replaced by rules made under this Act.

## ENDNOTES

### 1

#### KEY

amd = amended	Pt = Part
Ch = Chapter	rem = remainder
Div = Division	renum = renumbered
exp = expires/expired	rep = repealed
GN = Gazette Notice	Sch = Schedule
hdg = heading	Sdiv = Subdivision
ins = inserted	SIG = Solomon Islands Gazette
lt = long title	st = short title
LN = Legal Notice	sub = substituted
nc = not commenced	

#### NOTE

This Reprint comprises the Act and amendments as in force on 1 March 1996 and published as Chapter 16 of the Revised Edition of the Laws of Solomon Islands, together with amendments made to the Act since that date.

### 2

#### LIST OF LEGISLATION

##### ***Legal Practitioners Act (Cap. 16)***

*Constituent legislation:* 14 of 1987 (Commenced 11 September 1987)

##### ***Legal Practitioners (Amendment) Act 2003 (No. 2 of 2003)***

Assent date	22 August 2003
Gazetted	19 September 2007
Commenced	19 September 2007

##### ***Penalties Miscellaneous Amendments Act 2009 (No. 14 of 2009)***

Assent date	29 July 2009
Gazetted	1 October 2009
Commenced	1 October 2009

##### ***Legislation Amendment, Repeal and Validation Act 2023 (No. 17 of 2023)***

Assent date	29 December 2023
Gazetted	29 December 2023
Commenced	5 February 2024

### 3

#### LIST OF AMENDMENTS

s 8	sub by Act No. 2 of 2003
s 8A	ins by Act No. 2 of 2003; amd by Act No. 17 of 2023
s 8B	ins by Act No. 2 of 2003



s 14	amd by Act No. 14 of 2009
s 15	amd by Act No. 14 of 2009
s 16	amd by Act No. 14 of 2009
s 17	amd by Act No. 14 of 2009
s 20	amd by Act No. 14 of 2009
s 21	amd by Act No. 14 of 2009